

**International Agency for Research on Cancer**

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*IARC Monographs on the Identification of  
Carcinogenic Hazards to Humans*

**PREAMBLE**

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1 The Preamble to the *IARC Monographs* describes the objective and scope of  
2 the programme, general principles and procedures, and scientific review and  
3 evaluations. The *IARC Monographs* embody principles of scientific rigour,  
4 impartial evaluation, transparency, and consistency. The Preamble should be  
5 consulted when reading a *Monograph* or a summary of a *Monograph*'s  
6 evaluations. Separate Instructions for Authors describe the operational  
7 procedures for the preparation and publication of a volume of the *Monographs*.

## 8 A. GENERAL PRINCIPLES AND PROCEDURES

### 9 1. Background

10 Soon after the International Agency for Research on Cancer (IARC) was  
11 established in 1965, it started to receive frequent requests for advice on the  
12 carcinogenicity of chemicals, including requests for lists of established and  
13 suspected human carcinogens. In 1970, an IARC Advisory Committee on  
14 Environmental Carcinogenesis recommended “that a compendium on carcinogenic  
15 chemicals be prepared by experts. The biological activity and evaluation of  
16 practical importance to public health should be referenced and documented.” The  
17 next year, the IARC Governing Council adopted a resolution that IARC should  
18 prepare “monographs on the evaluation of carcinogenic risk of chemicals to man”,  
19 which became the initial title of the series.

20 In succeeding years, the scope of the programme broadened as *Monographs*  
21 were developed for complex mixtures, occupational exposures, physical agents,  
22 biological organisms, pharmaceuticals, and other exposures. In 1988, “of  
23 chemicals” was dropped from the title, and in 2019, “evaluation of carcinogenic  
24 risks” became “identification of carcinogenic hazards”, in line with the objective of  
25 the programme.

26 Identifying the causes of human cancer is the first step in cancer prevention.  
27 The identification of a cancer hazard may have broad and profound implications.  
28 National and international authorities and organizations can and do use information  
29 on causes of cancer in support of actions to reduce exposure to carcinogens in the  
30 workplace, in the environment, and elsewhere. Cancer prevention is needed as  
31 much today as it was when IARC was established, because the global burden of  
32 cancer is high and continues to increase as a result of population growth and ageing  
33 and upward trends in some exposures, especially in low- and middle-income  
34 countries ([http://publications.iarc.fr/Non-Series-Publications/World-Cancer-  
35 Reports](http://publications.iarc.fr/Non-Series-Publications/World-Cancer-Reports)).

36 IARC's process for developing *Monographs*, which has evolved over several  
37 decades, involves the engagement of international, interdisciplinary Working  
38 Groups of expert scientists, the transparent synthesis of different streams of  
39 evidence (exposure characterization, cancer in humans, cancer in experimental  
40 animals, and mechanisms of carcinogenesis), and the integration of these streams

1 of evidence into an overall evaluation and classification according to criteria  
2 developed and refined by IARC. Since the *Monographs* programme was  
3 established, the understanding of carcinogenesis has greatly deepened. Scientific  
4 advances are incorporated into the evaluation methodology. In particular, strong  
5 mechanistic evidence has had an increasing role in the overall evaluations since  
6 1991.

7 The Preamble is primarily a statement of the general principles and procedures  
8 used in developing a *Monograph*, to promote transparency and consistency across  
9 *Monographs* evaluations. In addition, IARC provides Instructions for Authors  
10 (<https://monographs.iarc.fr/instructions-for-authors/>), which specify more detailed  
11 working procedures. IARC routinely updates these Instructions for Authors to  
12 reflect advances in methods for cancer hazard identification and accumulated  
13 experience, including input from experts.

## 14 **2. Objective and scope**

15 The objective of the programme is to prepare, with the engagement of  
16 international, interdisciplinary Working Groups of experts, scientific reviews and  
17 evaluations of evidence on the carcinogenicity of a wide range of agents.

18 The *Monographs* assess the strength of the available evidence that an agent can  
19 cause cancer in humans, based on three streams of evidence: on cancer in humans  
20 (see Part B, Section 2), on cancer in experimental animals (see Part B, Section 3),  
21 and on mechanistic evidence (see Part B, Section 4). In addition, the exposure to  
22 each agent is characterized (see Part B, Section 1). In this Preamble, the term  
23 “agent” refers to any chemical, physical, or biological entity or exposure  
24 circumstance (e.g. occupation as a painter) for which evidence on the  
25 carcinogenicity is evaluated.

26 A cancer *hazard* is an agent that is capable of causing cancer, whereas a cancer  
27 *risk* is an estimate of the probability that cancer will occur given some level of  
28 exposure to a cancer hazard. The *Monographs* assess the strength of evidence that  
29 an agent is a cancer hazard. The distinction between hazard and risk is  
30 fundamental. The *Monographs* identify cancer hazards even when risks appear to  
31 be low in some exposure scenarios. This is because the exposure may be  
32 widespread at low levels, and because exposure levels in many populations are not  
33 known or documented.

34 Although the *Monographs* programme has focused on hazard identification,  
35 some epidemiological studies used to identify a cancer hazard are also used to  
36 estimate an exposure–response relationship within the range of the available data.  
37 However, extrapolating exposure–response relationships beyond the available data  
38 (e.g. to lower exposures, or from experimental animals to humans) is outside the  
39 scope of *Monographs* Working Groups (IARC, 2014). In addition, the  
40 *Monographs* programme does not review quantitative risk characterizations  
41 developed by other health agencies.

1 The identification of a cancer hazard should trigger some action to protect  
2 public health, either directly as a result of the hazard identification or through the  
3 conduct of a risk assessment. Although such actions are outside the scope of the  
4 programme, the *Monographs* are used by national and international authorities and  
5 organizations to inform risk assessments, formulate decisions about preventive  
6 measures, motivate effective cancer control programmes, and choose among  
7 options for public health decisions. *Monographs* evaluations are only one part of  
8 the body of information on which decisions to control exposure to carcinogens  
9 may be based. Options to prevent cancer vary from one situation to another and  
10 across geographical regions and take many factors into account, including different  
11 national priorities. Therefore, no recommendations are given in the *Monographs*  
12 with regard to regulation, legislation, or other policy approaches, which are the  
13 responsibility of individual governments or organizations. The *Monographs*  
14 programme also does not make research recommendations. However, it is  
15 important to note that *Monographs* contribute significantly to the science of  
16 carcinogenesis by synthesizing and integrating streams of evidence about  
17 carcinogenicity and pointing to critical gaps in knowledge.

### 18 **3. Selection of agents for review**

19 Since 1984, about every five years IARC convenes an international,  
20 interdisciplinary Advisory Group to recommend agents for review by the  
21 *Monographs* programme. IARC selects Advisory Group members who are  
22 knowledgeable about current research on carcinogens and public health priorities.  
23 Before an Advisory Group meets, IARC solicits nominations of agents from  
24 scientists and government agencies worldwide. Since 2003, IARC also invites  
25 nominations from the public. IARC charges each Advisory Group with reviewing  
26 nominations, evaluating exposure and hazard potential, and preparing a report that  
27 documents the Advisory Group's process for these activities and its rationale for  
28 the recommendations.

29 For each new volume of the *Monographs*, IARC selects the agents for review  
30 from those recommended by the most recent Advisory Group, considering the  
31 availability of pertinent research studies and current public health priorities. On  
32 occasion, IARC may select other agents if there is a need to rapidly evaluate an  
33 emerging carcinogenic hazard or an urgent need to re-evaluate a previous  
34 classification. All evaluations consider the full body of available evidence, not just  
35 information published after a previous review.

36 A *Monograph* may review:

- 37 (a) An agent not reviewed in a previous *Monograph*, if there is potential human  
38 exposure and there is evidence for assessing its carcinogenicity. A group of  
39 related agents (e.g. metal compounds) may be reviewed together if there is  
40 evidence for assessing carcinogenicity for one or more members of the  
41 group.

1 (b) An agent reviewed in a previous *Monograph*, if there is new evidence of  
2 cancer in humans or in experimental animals, or mechanistic evidence to  
3 warrant re-evaluation of the classification. In the interests of efficiency, the  
4 literature searches may build on previous comprehensive searches.

5 (c) An agent that has been established to be carcinogenic to humans and has  
6 been reviewed in a previous *Monograph*, if there is new evidence of cancer  
7 in humans that indicates new tumour sites where there might be a causal  
8 association. In the interests of efficiency, the review may focus on these new  
9 tumour sites.

#### 10 **4. The Working Group and other meeting participants**

11 Five categories of participants can be present at *Monographs* meetings:

12 (i) *Working Group* members are responsible for all scientific reviews and  
13 evaluations developed in the volume of the *Monographs*. The Working  
14 Group is interdisciplinary and comprises subgroups of experts in the fields of  
15 (a) exposure characterization, (b) cancer in humans, (c) cancer in  
16 experimental animals, and (d) mechanistic evidence. IARC selects Working  
17 Group members on the basis of expertise related to the subject matter and  
18 relevant methodologies, and absence of conflicts of interest. Consideration is  
19 also given to diversity in scientific approaches and views, as well as  
20 demographic composition. Working Group members generally have  
21 published research related to the exposure or carcinogenicity of the agents  
22 being reviewed, and IARC uses literature searches to identify most experts.  
23 Since 2006, IARC also has encouraged public nominations through its Call  
24 for Experts. IARC's reliance on experts with knowledge of the subject matter  
25 and/or expertise in methodological assessment is confirmed by decades of  
26 experience documenting that there is value in specialized expertise and that  
27 the overwhelming majority of Working Group members are committed to the  
28 objective evaluation of scientific evidence and not to the narrow advancement  
29 of their own research results or a pre-determined outcome (Wild & Cogliano,  
30 2011). Working Group members are expected to serve the public health  
31 mission of IARC, and should refrain from consulting and other activities for  
32 financial gain that are related to the agents under review, or the use of inside  
33 information from the meeting, until the full volume of the *Monographs* is  
34 published.

35 IARC identifies, from among Working Group members, individuals to serve  
36 as Meeting Chair and Subgroup Chairs. At the opening of the meeting, the  
37 Working Group is asked to endorse the selection of the Meeting Chair, with  
38 the opportunity to propose alternatives. The Meeting Chair and Subgroup  
39 Chairs take a leading role at all stages of the review process (see Part A,  
40 Section 7), promote open scientific discussions that involve all Working

1 Group members in accordance with normal committee procedures, and  
2 ensure adherence to the Preamble.

3 (ii) *Invited Specialists* are experts who have critical knowledge and experience  
4 but who also have a conflict of interest that warrants exclusion from  
5 developing or influencing the evaluations of carcinogenicity. Invited  
6 Specialists do not draft any section of the *Monograph* that pertains to the  
7 description or interpretation of cancer data, and they do not participate in the  
8 evaluations. These experts are invited in limited numbers when necessary to  
9 assist the Working Group by contributing their unique knowledge and  
10 experience to the discussions.

11 (iii) *Representatives of national and international health agencies* may attend  
12 because their agencies are interested in the subject of the meeting. They do  
13 not draft any section of the *Monograph* or participate in the evaluations.

14 (iv) *Observers* with relevant scientific credentials may be admitted in limited  
15 numbers. Attention is given to the balance of Observers from constituencies  
16 with differing perspectives. Observers are invited to observe the meeting and  
17 should not attempt to influence it, and they agree to respect the [Guidelines  
18 for Observers at IARC Monographs meetings](#). Observers do not draft any  
19 section of the *Monograph* or participate in the evaluations.

20 (v) The *IARC Secretariat* consists of scientists who are designated by IARC and  
21 who have relevant expertise. The IARC Secretariat coordinates and  
22 facilitates all aspects of the evaluation and ensures adherence to the  
23 Preamble throughout development of the scientific reviews and  
24 classifications (see Part A, Sections 5 and 6). The IARC Secretariat  
25 organizes and announces the meeting, identifies and recruits the Working  
26 Group members, and assesses the declared interests of all meeting  
27 participants. The IARC Secretariat supports the activities of the Working  
28 Group (see Part A, Section 7) by searching the literature and performing title  
29 and abstract screening, organizing conference calls to coordinate the  
30 development of pre-meeting drafts and discuss cross-cutting issues, and  
31 reviewing drafts before and during the meeting. Members of the IARC  
32 Secretariat serve as meeting rapporteurs, assist the Meeting Chair and  
33 Subgroup Chairs in facilitating all discussions, and may draft text or tables  
34 when designated by the Meeting Chair and Subgroup Chairs. Their  
35 participation in the evaluations is restricted to the role of clarifying or  
36 interpreting the Preamble.

37 All participants are listed, with their principal affiliations, in the front matter of  
38 the published volume of the *Monographs*. Working Group members and Invited  
39 Specialists serve as individual scientists and not as representatives of any  
40 organization, government, or industry (Cogliano et al., 2004).

41 The roles of the meeting participants are summarized in Table 1.

**Table 1. Roles of participants at IARC Monographs meetings**

Category of participant	Role			
	Prepare text, tables, and analyses	Participate in discussions	Participate in evaluations	Eligible to serve as Chair
Working Group members	√	√	√	√
Invited Specialists	√ <sup>a</sup>	√		
Representatives of health agencies		√ <sup>b</sup>		
Observers		√ <sup>b</sup>		
IARC Secretariat	√ <sup>c</sup>	√	√ <sup>d</sup>	

<sup>a</sup> Only for the section on exposure characterization

<sup>b</sup> Only at times designated by the Meeting Chair and Subgroup Chairs

<sup>c</sup> When needed or requested by the Meeting Chair and Subgroup Chairs

<sup>d</sup> Only for clarifying or interpreting the Preamble

## 1 5. Working procedures

2 A separate Working Group is responsible for developing each volume of the  
3 *Monographs*. A volume contains one or more *Monographs*, which can cover either  
4 a single agent or several related agents. Approximately one year before the meeting  
5 of a Working Group, a preliminary list of agents to be reviewed, together with a  
6 Call for Data and a Call for Experts, is announced on the *Monographs* programme  
7 website (<http://monographs.iarc.fr>).

8 Before a meeting invitation is extended, each potential participant, including the  
9 IARC Secretariat, completes the WHO Declaration of Interests form to report  
10 financial interests, employment and consulting (including remuneration for serving  
11 as an expert witness), individual and institutional research support, and non-  
12 financial interests such as public statements and positions related to the subject of  
13 the meeting. IARC assesses the declared interests to determine whether there is a  
14 conflict that warrants any limitation on participation (see Table 2).

15 Approximately two months before a *Monographs* meeting, IARC publishes the  
16 names and affiliations of all meeting participants together with a summary of  
17 declared interests, in the interests of transparency and to provide an opportunity for  
18 undeclared conflicts of interest to be brought to IARC's attention. It is not

1 acceptable for Observers or third parties to contact other participants before a  
2 meeting or to lobby them at any time. Meeting participants are asked to report all  
3 such contacts to IARC (Cogliano et al., 2005).

4 The Working Group meets at IARC for approximately eight days to discuss and  
5 finalize the scientific review and to develop summaries and evaluations. At the  
6 opening of the meeting, all participants update their Declaration of Interests forms,  
7 which are then reviewed by IARC. Declared interests related to the subject of the  
8 meeting are disclosed to the meeting participants during the meeting and in the  
9 published volume (Cogliano et al., 2004). The objectives of the meeting are peer  
10 review and consensus. During the first part of the meeting, subgroup sessions  
11 (covering exposure characterization, cancer in humans, cancer in experimental  
12 animals, and mechanistic evidence) review the pre-meeting drafts, develop a joint  
13 subgroup draft, and draft subgroup summaries. During the last part of the meeting,  
14 the Working Group meets in plenary session to review the subgroup drafts and  
15 summaries and to develop the consensus evaluations. As a result, the entire volume  
16 is the joint product of the Working Group, and there are no individually authored  
17 sections. After the meeting, the master copy is verified by the IARC Secretariat  
18 and is then edited and prepared for publication. The aim is to publish the volume  
19 within approximately nine months of the Working Group meeting. A summary of  
20 the evaluations and key supporting evidence is prepared for publication in a  
21 scientific journal or is made available on the *Monographs* programme website  
22 soon after the meeting.

23 In the interests of transparency, IARC engages with the public throughout the  
24 process, as summarized in Table 2.

**Table 2. Public engagement during *Monographs* development**

Approximate timeframe	Engagement
Every 5 years	IARC convenes an Advisory Group to recommend high-priority agents for future review
~1 year before a <i>Monographs</i> meeting	IARC selects agents for review in a new volume of the <i>Monographs</i> IARC posts on its website: Preliminary List of Agents to be reviewed Call for Data and Call for Experts Request for Observer Status WHO Declaration of Interests form
~8 months before a <i>Monographs</i> meeting	Call for Experts closes
~4 months before a <i>Monographs</i> meeting	Request for Observer Status closes
~2 months before a <i>Monographs</i> meeting	IARC posts the names of all meeting participants together with a summary of declared interests, and a statement discouraging contact of the Working Group by interested parties
~1 month before a <i>Monographs</i> meeting	Call for Data closes
~2–4 weeks after a <i>Monographs</i> meeting	IARC publishes a summary of evaluations and key supporting evidence
~9 months after a <i>Monographs</i> meeting	IARC Secretariat publishes the verified and edited master copy of plenary drafts as a <i>Monographs</i> volume

## 1 **6. Overview of the scientific review and evaluation process**

2 The Working Group considers all pertinent epidemiological studies, cancer  
3 bioassays in experimental animals, and mechanistic evidence, as well as pertinent  
4 information on exposure in humans. In general, for cancer in humans, cancer in  
5 experimental animals, and mechanistic evidence, only studies that have been  
6 published or accepted for publication in the openly available scientific literature are  
7 reviewed. Under some circumstances, materials that are publicly available and

1 whose content is final may be reviewed if there is sufficient information to permit  
2 an evaluation of the quality of the methods and results of the studies (see Step 1,  
3 below). Such materials may include reports and databases publicly available from  
4 government agencies, as well as doctoral theses. The reliance on published and  
5 publicly available studies promotes transparency and protects against citation of  
6 premature information.

7 The principles of systematic review are applied to the identification, screening,  
8 synthesis, and evaluation of the evidence related to cancer in humans, cancer in  
9 experimental animals, and mechanistic evidence (as described in Part B,  
10 Sections 2–4 and as detailed in the Instructions for Authors). Each *Monograph*  
11 specifies or references information on the conduct of the literature searches,  
12 including search terms and inclusion/exclusion criteria that were used for each  
13 stream of evidence.

14 In brief, the steps of the review process are as follows:

15 *Step 1. Comprehensive and transparent identification of the relevant*  
16 *information:* The IARC Secretariat identifies relevant studies through  
17 initial comprehensive searches of literature contained in authoritative  
18 biomedical databases (e.g. PubMed, PubChem) and through a Call for  
19 Data. These literature searches, designed in consultation with a librarian  
20 and other technical experts, address whether the agent causes cancer in  
21 humans, causes cancer in experimental systems, and/or exhibits key  
22 characteristics of established human carcinogens (in humans or in  
23 experimental systems). The Working Group provides input and advice to  
24 IARC to refine the search strategies, and identifies literature through  
25 other searches (e.g. from reference lists of past *Monographs*, retrieved  
26 articles, and other authoritative reviews).

27 For certain types of agents (e.g. regulated pesticides and pharmaceuticals),  
28 IARC also provides an opportunity to relevant regulatory authorities, and  
29 regulated parties through such authorities, to make pertinent unpublished  
30 studies publicly available by the date specified in the Call for Data.  
31 Consideration of such studies by the Working Group is dependent on the  
32 public availability of sufficient information to permit an independent  
33 evaluation of (a) whether there has been selective reporting (e.g. on  
34 outcomes, or from a larger set of conducted studies), (b) study quality  
35 (e.g. design, methodology, and reporting of results), and (c) study results.

36 *Step 2. Screening, selection, and organization of the studies:* The IARC  
37 Secretariat screens the retrieved literature for inclusion based on title and  
38 abstract review, according to pre-defined exclusion criteria. For instance,  
39 studies may be excluded if they were not about the agent (or a metabolite  
40 of the agent), or if they reported no original data on epidemiological or  
41 toxicological end-points (e.g. review articles). The Working Group

1 reviews the title and abstract screening done by IARC, and performs full-  
2 text review. Any reasons for exclusion are recorded, and included studies  
3 are organized according to factors pertinent to the considerations  
4 described in Part B, Sections 2–4 (e.g. design, species, and end-point).  
5 Inclusion of a study does not imply acceptance of the adequacy of the  
6 study design or of the analysis and interpretation of the results.

7 *Step 3. Evaluation of study quality:* The Working Group evaluates the quality  
8 of the included studies based on the considerations (e.g. design,  
9 methodology, and reporting of results) described in Part B, Sections 2–4.  
10 Based on these considerations, the Working Group may accord greater  
11 weight to some of the included studies. Interpretation of the results and  
12 the strengths and limitations of a study are clearly outlined in square  
13 brackets at the end of study descriptions (see Part B).

14 *Step 4. Report characteristics of included studies, including assessment of*  
15 *study quality:* Pertinent characteristics and results of included studies are  
16 reviewed and succinctly described, as detailed in Part B, Sections 1–4.  
17 Tabulation of data may facilitate this reporting. This step may be iterative  
18 with Step 3.

19 *Step 5. Synthesis and evaluation of strength of evidence:* The Working Group  
20 summarizes the overall strengths and limitations of the evidence from the  
21 individual streams of evidence (cancer in humans, cancer in experimental  
22 animals, and mechanistic evidence; see Part B, Section 5). The Working  
23 Group then evaluates the strength of evidence from each stream of  
24 evidence by using the transparent methods and defined descriptive terms  
25 given in Part B, Sections 6a–c. The Working Group then develops, and  
26 describes the rationale for, the consensus classification of carcinogenicity  
27 that integrates the conclusions about the strength of evidence from studies  
28 of cancer in humans, studies of cancer in experimental animals, and  
29 mechanistic evidence (see Part B, Section 6d).

## 30 **7. Responsibilities of the Working Group**

31 The Working Group is responsible for identifying and evaluating the relevant  
32 studies and developing the scientific reviews and evaluations for a volume of the  
33 *Monographs*. The IARC Secretariat supports these activities of the Working Group  
34 (see Part A, Section 4). Briefly, the Working Group's tasks in developing the  
35 evaluation are, in sequence:

36 (i) Before the meeting, the Working Group ascertains that all appropriate  
37 studies have been identified and selected, and assesses the methods and quality of  
38 each individual study, as outlined above (see Part A, Section 6). The Working  
39 Group members prepare pre-meeting working drafts that present accurate tabular  
40 or textual summaries of informative studies by extracting key elements of the study

1 design and results, and highlighting notable strengths and limitations. They  
2 participate in conference calls organized by IARC to coordinate the development  
3 of working drafts and to discuss cross-cutting issues. Pre-meeting reviews of all  
4 working drafts are generally performed by two or more subgroup members who  
5 did not participate in study identification, data extraction, or study review for the  
6 draft. Each study summary is written or reviewed by someone who is not  
7 associated with the study.

8 (ii) At the meeting, within subgroups, the Working Group members critically  
9 review, discuss, and revise the pre-meeting drafts and adopt the revised versions as  
10 consensus subgroup drafts. Subgroup Chairs ensure that someone who is not  
11 associated with the study leads the discussion of each study summary. A proposed  
12 classification of the strength of the evidence reviewed in the subgroup using the  
13 *IARC Monographs* criteria (see Part B, Sections 6a–c) is then developed from the  
14 consensus subgroup drafts of the evidence summaries (see Part B, Section 5).

15 (iii) During the plenary session, each subgroup presents its drafts for scientific  
16 review and discussion to the other Working Group members, who did not  
17 participate in study identification, data extraction, or study review for the drafts.  
18 Subgroup Chairs ensure that someone who is not associated with the study leads  
19 the discussion of each study summary. After review, discussion, and revisions as  
20 needed, the subgroup drafts are adopted as a consensus Working Group product.  
21 The summaries and classifications of the strength of the evidence, developed in the  
22 subgroup in line with the *IARC Monographs* criteria (see Part B, Sections 6a–c),  
23 are considered, revised as needed, and adopted by the full Working Group. The  
24 Meeting Chair proposes an overall evaluation using the guidance provided in  
25 Part B, Section 6d.

26 The Working Group strives to achieve consensus evaluations. Consensus  
27 reflects broad agreement among the Working Group, but not necessarily  
28 unanimity. The Meeting Chair may poll the Working Group to determine the  
29 diversity of scientific opinion on issues where consensus is not apparent.

30 Only the final product of the plenary session represents the views and expert  
31 opinions of the Working Group. The entire *Monographs* volume is the joint  
32 product of the Working Group and represents an extensive and thorough peer  
33 review of the body of evidence (individual studies, synthesis, and evaluation) by an  
34 interdisciplinary expert group. Initial working papers and subsequent revisions are  
35 not released, because they would give an incomplete and possibly misleading  
36 impression of the consensus developed by the Working Group over a full week of  
37 deliberation.

1                                   **B. SCIENTIFIC REVIEW AND EVALUATION**  
2

3           This part of the Preamble discusses the types of evidence that are considered  
4 and summarized in each section of a *Monograph*, followed by the scientific criteria  
5 that guide the evaluations. In addition, a section of General Remarks at the front of  
6 the volume discusses the reasons the agents were scheduled for evaluation and any  
7 key issues encountered during the meeting.

8   **1. Exposure characterization**

9           This section identifies the agent and describes its occurrence, main uses, and  
10 production locations and volumes, where relevant. It also summarizes the  
11 prevalence, concentrations in relevant studies, and relevant routes of exposure in  
12 humans worldwide. Methods of exposure measurement and analysis are described,  
13 and methods of exposure assessment used in key epidemiological studies reviewed  
14 by the Working Group are described and evaluated.

15           Over the course of the *Monographs* programme, concepts of exposure and dose  
16 have evolved substantially with deepening understanding of the interactions of  
17 agents and biological systems. The concept of exposure has broadened and become  
18 more holistic, extending beyond chemical, physical, and biological agents to  
19 stressors as construed generally, including psychosocial stressors (National  
20 Research Council, 2012; National Academies of Sciences, Engineering, and  
21 Medicine, 2017). Overall, this broader conceptualization supports greater  
22 integration between exposure characterization and other sections of the  
23 *Monographs*. Concepts of absorption, distribution, metabolism, and excretion are  
24 considered in the first subsection of mechanistic evidence (see Part B, Section 4a),  
25 whereas validated biomarkers of internal exposure or metabolites that are routinely  
26 used for exposure assessment are reported on in this section (see Part B,  
27 Section 1b).

28   **(a) Identification of the agent**

29           The agent being evaluated is unambiguously identified. Details will vary  
30 depending on the type of agent but will generally include physical and chemical  
31 properties relevant to the agent’s identification, occurrence, and biological activity.  
32 If the material that has been tested in experimental animals or in vitro systems is  
33 different from that to which humans are exposed, these differences are noted.

34           For chemical agents, the Chemical Abstracts Service Registry Number is  
35 provided, as well as the latest primary name and other names in common use,  
36 including important trade names, along with available information on the  
37 composition of common mixtures or products containing the agent, and potentially  
38 toxic and/or carcinogenic impurities. Physical properties relevant to understanding  
39 the potential for human exposure and measures of exposure used in studies in

1 humans are summarized. These might include physical state, volatility, aqueous  
2 and fat solubility, and half-life in the environment and/or in human tissues.

3 For biological agents, taxonomy and structure are described. Mode of  
4 replication, life-cycle, target cells, persistence, latency, and host responses,  
5 including morbidity and mortality through pathologies other than cancer, are also  
6 presented.

7 For foreign bodies, fibres and particles, composition, size range, relative  
8 dimensions, and accumulation, persistence, and clearance in target organs are  
9 summarized. Physical agents that are forms of radiation are described in terms of  
10 frequency spectrum and energy transmission.

11 Exposures may result from, or be influenced by, a diverse range of social and  
12 environmental factors, including components of diet, sleep, and physical activity  
13 patterns. In these instances, this section will include a description of the agent, its  
14 variability across human populations, and its composition or characteristics  
15 relevant to understanding its potential carcinogenic hazard to humans and to  
16 evaluating exposure assessments in epidemiological studies.

## 17 **(b) Detection and analysis**

18 Key methods of detection and quantification of the agent are presented, with an  
19 emphasis on those used most widely in surveillance, regulation, and  
20 epidemiological studies. Measurement methods for sample matrices that are  
21 deemed important sources of human exposure (e.g. air, drinking-water, food,  
22 residential dust) and for validated exposure biomarkers (e.g. the agent or its  
23 metabolites in human blood, urine, or saliva) are described. Information on  
24 detection and quantification limits is provided when it is available and is useful for  
25 interpreting studies in humans and in experimental animals. This is not an  
26 exhaustive treatise but is meant to help readers understand the strengths and  
27 limitations of the available exposure data and of the epidemiological studies that  
28 rely on these measurements.

## 29 **(c) Production and use**

30 Historical and geographical patterns and trends in production and use are  
31 included when they are available, to help readers understand the contexts in which  
32 exposures may occur, both within key epidemiological studies reviewed by the  
33 Working Group and in human populations generally. Industries that produce, use,  
34 or dispose of the agent are described, including their global distribution, when  
35 available. National or international listing as a high-production-volume chemical or  
36 similar classification may be included. Production processes with significant  
37 potential for occupational exposure or environmental pollution are indicated.  
38 Trends in global production volumes, technologies, and other data relevant to  
39 understanding exposure potential are summarized. Minor or historical uses with

1 significant exposure potential or with particular relevance to key epidemiological  
2 studies are included. Particular effort may be directed towards finding data on  
3 production in low- and middle-income countries, where rapid economic  
4 development may lead to higher exposures than those in high-income countries.

#### 5 **(d) Exposure**

6 A concise overview of quantitative information on sources, prevalence, and  
7 levels of exposure in humans is provided. Representative data from research  
8 studies, government reports and websites, online databases, and other citable,  
9 publicly available sources are tabulated. Data from low- and middle-income  
10 countries are sought and included to the extent feasible; information gaps for key  
11 regions are noted. Naturally occurring sources of exposure, if any, are noted.  
12 Primary exposure routes (e.g. inhalation, ingestion, skin uptake) and other  
13 considerations relevant to understanding the potential for cancer hazard from  
14 exposure to the agent are reported.

15 For occupational settings, information on exposure prevalence and levels (e.g.  
16 in air or human tissues) is reported by industry, occupation, region, and other  
17 characteristics (e.g. process, task) where feasible. Information on historical  
18 exposure trends, protection measures to limit exposure, and potential co-exposures  
19 to other carcinogenic agents in workplaces is provided when available.

20 For non-occupational settings, the occurrence of the agent is described with  
21 environmental monitoring or surveillance data. Information on exposure  
22 prevalence and levels (e.g. concentrations in human tissues) as well as exposure  
23 from and/or concentrations in food and beverages, consumer products,  
24 consumption practices, and personal microenvironments is reported by region and  
25 other relevant characteristics. Particular importance is placed on describing  
26 exposures in life stages or in states of disease or nutrition that may involve greater  
27 exposure or susceptibility.

28 Current exposures are of primary interest; however, information on historical  
29 exposure trends is provided when available. Historical exposures may be relevant  
30 for interpreting epidemiological studies, and when agents are persistent or have  
31 long-term effects. Information gaps for important time periods are noted. Exposure  
32 data that are not deemed to have high relevance to human exposure are generally  
33 not considered.

#### 34 **(e) Regulations and guidelines**

35 Regulations or guidelines that have been established for the agent (e.g.  
36 occupational exposure limits, maximum permitted levels in foods and water,  
37 pesticide registrations) are described in brief to provide context about government  
38 efforts to limit exposure; these may be tabulated if they are informative for the  
39 interpretation of existing or historical exposure levels. Information on applicable

1 populations, specific agents concerned, basis for regulation (e.g. human health risk,  
2 environmental considerations), and timing of implementation may be noted.  
3 National and international bans on production, use, and trade are also indicated.

4 This section aims to include major or illustrative regulations and may not be  
5 comprehensive, because of the complexity and range of regulatory processes  
6 worldwide. An absence of information on regulatory status should not be taken to  
7 imply that a given country or region lacks exposure to, or regulations on exposure  
8 to, the agent.

#### 9 **(f) Critical review of exposure assessment in key epidemiological studies**

10 Epidemiological studies evaluate cancer hazard by comparing outcomes across  
11 differently exposed groups. Therefore, the type and quality of the exposure  
12 assessment methods used are key considerations when interpreting study findings  
13 for hazard identification. This section summarizes and critically reviews the  
14 exposure assessment methods used in the individual epidemiological studies that  
15 contribute data relevant to the *Monographs* evaluation.

16 Although there is no standard set of criteria for evaluating the quality of  
17 exposure assessment methods across all possible agents, some concepts are  
18 universally relevant. Regardless of the agent, all exposures have two principal  
19 dimensions: intensity (sometimes defined as concentration or dose) and time. Time  
20 considerations include duration (time from first to last exposure), pattern or  
21 frequency (whether continuous or intermittent), and windows of susceptibility.  
22 This section considers how each of the key epidemiological studies characterizes  
23 these dimensions. Interpretation of exposure information may also be informed by  
24 consideration of mechanistic evidence (e.g. as described in Part B, Section 4a),  
25 including the processes of absorption, distribution, metabolism, and excretion.

26 Exposure intensity and time in epidemiological studies can be characterized by  
27 using environmental or biological monitoring data, records from workplaces or  
28 other sources, expert assessments, modelled exposures, job-exposure matrices, and  
29 subject or proxy reports via questionnaires or interviews. Investigators use these  
30 data sources and methods individually or in combination to assign levels or values  
31 of an exposure metric (which may be quantitative, semi-quantitative, or qualitative)  
32 to members of the population under study.

33 In collaboration with the Working Group members reviewing human studies (of  
34 cancer and of mechanisms), key epidemiological studies are identified. For each  
35 selected study, the exposure assessment approach, along with its strengths and  
36 limitations, is summarized using text and tables. Working Group members identify  
37 concerns about exposure assessment methods and their impacts on overall quality  
38 for each study reviewed (see Part B, Sections 2d and 4d). In situations where the  
39 information provided in the study is inadequate to properly consider the exposure  
40 assessment, this is indicated. When adequate information is available, the likely

1 direction of bias due to error in exposure measurement, including misclassification  
2 (overestimated effects, underestimated effects, or unknown) is discussed.

## 3 **2. Studies of cancer in humans**

4 This section includes all pertinent epidemiological studies (see Part B,  
5 Section 2b) that include cancer as an outcome. These studies encompass certain  
6 types of biomarker studies, for example, studies with biomarkers as exposure  
7 metrics (see Part B, Section 2) or those evaluating histological or tumour subtypes  
8 and molecular signatures in tumours consistent with a given exposure (Alexandrov  
9 et al., 2016). Studies that evaluate early biological effect biomarkers are reviewed  
10 in Part B, Section 4.

### 11 **(a) Types of study considered**

12 Several types of epidemiological studies contribute to the assessment of  
13 carcinogenicity in humans; they typically include cohort studies (including variants  
14 such as case-cohort and nested case-control studies), case-control studies,  
15 ecological studies, and intervention studies. Rarely, results from randomized trials  
16 may be available. Exceptionally, case reports and case series of cancer in humans  
17 may also be reviewed. In addition to these designs, innovations in epidemiology  
18 allow for many other variants that may be considered in any given *Monographs*  
19 evaluation.

20 Cohort and case-control studies typically have the capacity to relate individual  
21 exposures under study to the occurrence of cancer in individuals, and provide an  
22 estimate of effect (such as relative risk) as the main measure of association. Well-  
23 conducted cohort and case-control studies provide most of the evidence of cancer  
24 in humans evaluated by Working Groups. Intervention studies are much less  
25 common, but when available can provide strong evidence for making causal  
26 inferences.

27 In ecological studies, the units of investigation are usually whole populations  
28 (e.g. in particular geographical areas or at particular times), and cancer frequency is  
29 related to a summary measure of the exposure in the population under study. In  
30 ecological studies, data on individual exposure and outcome are not available,  
31 which renders this type of study more prone to confounding and exposure  
32 misclassification. In some circumstances, however, ecological studies may be  
33 informative, especially when the unit of exposure is most accurately measured at  
34 the population level (see, for example, the *Monograph* on arsenic in drinking-  
35 water; IARC, 2004).

36 Exceptionally, case reports and case series may provide compelling evidence  
37 about the carcinogenicity of an agent. In fact, many of the early discoveries of  
38 occupational cancer hazards came about because of observations by workers and  
39 their clinicians, who noted a high frequency of cancer in workers who share a  
40 common occupation or exposure. Such observations may be the starting point for

1 more structured investigations, but in exceptional circumstances, when the risk is  
2 high enough, the case series may in itself provide compelling evidence. This would  
3 be especially warranted in situations where the exposure circumstance is fairly  
4 unusual, as it was in the example of plants containing aristolochic acid (IARC,  
5 2012a).

6 The uncertainties that surround the interpretation of case reports, case series,  
7 and ecological studies typically make them inadequate, except in rare instances  
8 as described above, to form the sole basis for inferring a causal relationship.  
9 However, when considered together with cohort and case–control studies, these  
10 types of study may support the judgement that a causal relationship exists.

11 Epidemiological studies of benign neoplasms, pre-neoplastic lesions,  
12 malignant precursors, and other end-points are also reviewed when they relate  
13 to the agents reviewed. On occasion they can strengthen inferences drawn from  
14 studies of cancer itself. For example, benign brain tumours may share common  
15 risk factors with those that are malignant, and benign neoplasms (or those of  
16 uncertain behaviour) may be part of the causal path to malignancies (e.g.  
17 myelodysplastic syndromes, which may progress to acute myeloid leukaemia).

## 18 **(b) Identification of eligible studies of cancer in humans**

19 Relevant studies of cancer in humans are identified by using systematic review  
20 principles as described in Part A, further elaborated in the Instructions for Authors,  
21 and as detailed below. Eligible studies include all studies in humans of exposure to  
22 the agent of interest with cancer as an outcome. Multiple publications on the same  
23 study population are identified so that the number of independent studies is  
24 accurately represented. Multiple publications may result, for example, from  
25 successive follow-ups of a single cohort, from analyses focused on different  
26 aspects of an exposure–disease association, or from inclusion of overlapping  
27 populations. Usually in such situations, only the most recent, most comprehensive,  
28 or most informative report is reviewed in detail.

## 29 **(c) Assessment of study quality and informativeness**

30 Epidemiological studies are potentially susceptible to several different sources  
31 of error, summarized briefly below. Qualities of individual studies that address  
32 these issues are also described below.

33 Study quality is assessed as part of the structured expert review process  
34 undertaken by the Working Group. A key aspect of quality assessment is  
35 consideration of the possible roles of chance and bias in the interpretation of  
36 epidemiological studies. Chance, which is also called random variation, can  
37 produce misleading study results. This variability in study results is strongly  
38 influenced by the sample size: smaller studies are more likely than larger studies to  
39 have effect estimates that are imprecise. Confidence intervals around a study's

1 point estimate of effect are used routinely to indicate the range of values of the  
2 estimate that could easily be produced by chance alone.

3 Bias is the effect of factors in study design or conduct that lead an association to  
4 erroneously appear stronger or weaker than the association that really exists  
5 between the agent and the disease. Biases that require consideration are varied but  
6 are usually categorized as selection bias, information bias (e.g. error in  
7 measurement of exposure and diseases), and confounding (or confounding bias),  
8 (Rothman et al., 2008). Selection bias in an epidemiological study occurs when  
9 inclusion of participants from the eligible population or their follow-up in the study  
10 is influenced by their exposure or their outcome (usually disease occurrence).  
11 Under these conditions, the measure of association found in the study will not  
12 accurately reflect the association that would otherwise have been found in the  
13 eligible population (Hernán et al., 2004). Information bias results from inaccuracy  
14 in exposure or outcome measurement. Both can cause an association between  
15 hypothesized cause and effect to appear stronger or weaker than it really is.  
16 Confounding is a mixing of extraneous effects with the effects of interest  
17 (Rothman et al., 2008). An association between the purported causal factor and  
18 another factor that is associated with an increase or decrease in incidence of disease  
19 can lead to a spurious association or absence of a real association of the presumed  
20 causal factor with the disease. When either of these occurs, confounding is present.

21 In assessing study quality, the Working Group consistently considers the  
22 following aspects:

- 23 • **Study description:** Clarity in describing the study design and its  
24 implementation, and the completeness of reporting of all other key  
25 information about the study and its results.
- 26 • **Study population:** Whether the study population was appropriate for  
27 evaluating the association between the agent and cancer. Whether the  
28 study was designed and carried out to minimize selection bias. Cancer  
29 cases in the study population must have been identified in a way that was  
30 independent of the exposure of interest, and exposure assessed in a way  
31 that was not related to disease (outcome) status. In these respects,  
32 completeness of recruitment into the study from the population of interest  
33 and completeness of follow-up for the outcome are essential measures.
- 34 • **Outcome measurement:** The appropriateness of the cancer outcome  
35 measure (e.g. mortality vs incidence) for the agent and cancer type under  
36 consideration, outcome ascertainment methodology, and the extent to  
37 which outcome misclassification may have led to bias in the measure(s)  
38 of association.
- 39 • **Exposure measurement:** The adequacy of the methods used to assess  
40 exposure to the agent, and the likelihood (and direction) of bias in the

1 measure(s) of association due to error in exposure measurement,  
2 including misclassification (as described in Part B, Section 1f).

- 3 • **Assessment of potential confounding:** To what extent the authors took  
4 into account in the study design and analysis other variables (including  
5 co-exposures, as described in Part B, Section 1d) that can influence the  
6 risk of disease and may have been related to the exposure of interest.  
7 Important sources of potential confounding by such variables should have  
8 been addressed either in the design of the study, such as by matching or  
9 restriction, or in the analysis, by statistical adjustment. In some instances,  
10 where direct information on confounders is unavailable, use of indirect  
11 methods to evaluate the potential impact of confounding on exposure–  
12 disease associations is appropriate (e.g. Axelson & Steenland, 1988;  
13 Richardson et al., 2014).
- 14 • **Other potential sources of bias:** Each epidemiological study is unique in  
15 its study population, its design, its data collection, and, consequently, its  
16 potential biases. All possible sources of bias are considered for their  
17 possible impact on the results. The possibility of reporting bias (i.e.  
18 selective reporting of some results and the suppression of others) should  
19 be explored.
- 20 • **Statistical methodology:** Adequacy of the statistical methods used and  
21 their ability to obtain unbiased estimates of exposure–outcome  
22 associations, confidence intervals, and test statistics for the significance  
23 of measures of association. Appropriateness of methods used to  
24 investigate confounding, including adjusting for matching when  
25 necessary and avoiding treatment of probable mediating variables as  
26 confounders. Detailed analyses of cancer risks in relation to summary  
27 measures of exposure such as cumulative exposure, or temporal variables  
28 such as age at first exposure or time since first exposure, are reviewed  
29 and summarized when available.

30 For the sake of economy and simplicity, in this Preamble the list of possible  
31 sources of error is referred to with the phrase “chance, bias, and confounding”, but  
32 it should be recognized that this phrase encompasses a comprehensive set of  
33 concerns pertaining to study quality.

34 These sources of error do not constitute and should not be used as a formal  
35 checklist of indicators of study quality. The judgement of experienced experts is  
36 critical in determining how much weight to assign to different issues in considering  
37 how all of these potential sources of error should be integrated and how to rate the  
38 potential for error related to each of these considerations.

39 The informativeness of a study is its ability to show a true association, if there is  
40 one, between the agent and cancer, and the lack of an association, if no association  
41 exists. Key determinants of informativeness include: having a study population of

1 sufficient size to obtain precise estimates of effect; sufficient elapsed time from  
2 exposure to measurement of outcome for an effect, if present, to be observable;  
3 presence of an adequate exposure contrast (intensity, frequency, and/or duration);  
4 biologically relevant definitions of exposure; and relevant and well-defined time  
5 windows for exposure and outcome.

#### 6 **(d) Meta-analyses and pooled analyses**

7 Independent epidemiological studies of the same agent may lead to inconsistent  
8 results that are difficult to interpret or reconcile. Combined analyses of data from  
9 multiple studies may be conducted as a means to address this ambiguity. There are  
10 two types of combined analysis. The first involves combining summary statistics  
11 such as relative risks from individual studies (meta-analysis), and the second  
12 involves a pooled analysis of the raw data from the individual studies (pooled  
13 analysis) (Greenland & O'Rourke, 2008).

14 The strengths of combined analyses are increased precision because of  
15 increased sample size and, in the case of pooled analyses, the opportunity to better  
16 control for potential confounders and to explore in more detail interactions and  
17 modifying effects that may explain heterogeneity among studies. A disadvantage  
18 of combined analyses is the possible lack of comparability of data from various  
19 studies, because of differences in population characteristics, subject recruitment,  
20 procedures of data collection, methods of measurement, and effects of unmeasured  
21 covariates that may differ among studies. These differences in study methods and  
22 quality can influence results of either meta-analyses or pooled analyses. If  
23 published meta-analyses are to be considered by the Working Group, their  
24 adequacy needs to be carefully evaluated, including the methods used to identify  
25 eligible studies and the accuracy of data extracted from the individual studies.

26 The Working Group may conduct ad hoc meta-analyses during the course of a  
27 *Monographs* meeting, when there are sufficient studies of an exposure–outcome  
28 association to contribute to the Working Group's assessment of the association.  
29 The results of such unpublished original calculations, which would be specified in  
30 the text by presentation in square brackets, might involve updates of previously  
31 conducted analyses that incorporate the results of more recent studies, or de novo  
32 analyses.

33 Irrespective of the source of data for the meta-analyses and pooled analyses, the  
34 following key considerations apply: the same criteria for data quality must be  
35 applied as for individual studies; sources of heterogeneity among studies must be  
36 carefully considered; and the possibility of publication bias should be explored.

#### 37 **(e) Considerations in assessing the body of epidemiological evidence**

38 The ability of the body of epidemiological evidence to inform the Working  
39 Group about the carcinogenicity of the agent is related to both the quantity and the

1 quality of the evidence. There is no formulaic answer to the question of how many  
2 studies of cancer in humans are needed from which to draw inferences about  
3 causality, although more than a single study in a single population will almost  
4 always be needed. The number will depend on the considerations relating to  
5 evidence described below.

6 After the quality of individual epidemiological studies of cancer has been  
7 assessed and the informativeness of the various studies on the association between  
8 the agent and cancer has been evaluated, a judgement is made about the strength of  
9 evidence that the agent in question is carcinogenic to humans. In making its  
10 judgement, the Working Group considers several aspects of the body of evidence  
11 (e.g. Hill, 1965; Rothman et al., 2008; Vandembroucke et al., 2016).

12 A strong association (e.g. a large relative risk) is more likely to indicate  
13 causality than is a weak association, because it is more difficult for confounding to  
14 falsely create a strong association. However, it is recognized that estimates of  
15 effect of small magnitude do not imply lack of causality and may have impact on  
16 public health if the disease or exposure is common. Estimates of effect of small  
17 magnitude could also contribute useful information to the assessment of causality  
18 if level of risk is commensurate with level of exposure when compared with risk  
19 estimates from populations with higher exposure (e.g. as seen in residential radon  
20 studies compared with studies of radon from uranium mining).

21 Associations that are consistently observed in several studies of the same  
22 design, or in studies that use different epidemiological approaches, or under  
23 different circumstances of exposure are more likely to indicate a causal  
24 relationship than are isolated observations from single studies. If there are  
25 inconsistent results among investigations, possible reasons are sought (e.g.  
26 differences in study informativeness because of latency, exposure levels, or  
27 assessment methods). Results of studies that are judged to be of high quality and  
28 informativeness are given more weight than those of studies judged to be  
29 methodologically less sound or less informative.

30 Temporality of the association is an essential consideration: that is, the exposure  
31 must precede the outcome.

32 An observation that cancer risk increases with increasing exposure is  
33 considered to be a strong indication of causality, although the absence of a graded  
34 response is not necessarily evidence against a causal relationship, and there are  
35 several reasons why the shape of the exposure–response association may be non-  
36 monotonic (e.g. Stayner et al., 2003). The demonstration of a decline in risk after  
37 cessation of or reduction in exposure in individuals or in whole populations also  
38 supports a causal interpretation of the findings.

39 Confidence in a causal interpretation of the evidence from studies of cancer in  
40 humans is enhanced if it is coherent with physiological and biological knowledge,  
41 including information about exposure to the target organ, latency and timing of the  
42 exposure, and characteristics of tumour subtypes.

1 The Working Group considers whether there are subpopulations with  
2 increased susceptibility to cancer from the agent. For example, molecular  
3 epidemiology studies that identify associations between genetic polymorphisms  
4 and inter-individual differences in cancer susceptibility to the agent(s) being  
5 evaluated may contribute to the identification of carcinogenic hazards to  
6 humans. Such studies may be particularly informative if polymorphisms are  
7 found to be modifiers of the exposure–response association, because evaluation  
8 of polymorphisms may increase the ability to detect an effect in susceptible  
9 subpopulations.

10 When, in the process of evaluating the studies of cancer in humans, the  
11 Working Group identifies several high-quality, informative epidemiological  
12 studies that clearly show either no positive association or an inverse association  
13 between an exposure and a specific type of cancer, a judgement may be made that,  
14 in the aggregate, they suggest evidence of lack of carcinogenicity for that cancer  
15 type. Such a judgement requires, first, that the studies strictly meet the standards of  
16 design and analysis described above. Specifically, the possibility that bias,  
17 confounding, or misclassification of exposure or outcome could explain the  
18 observed results should be considered and ruled out with reasonable confidence. In  
19 addition, all studies that are judged to be methodologically sound should (a) be  
20 consistent with an estimate of relative effect of unity (or below unity) for any  
21 observed level of exposure, (b) when considered together, provide a combined  
22 estimate of relative risk that is at or below unity, and (c) have a narrow confidence  
23 interval. Moreover, neither any individual well-designed and well-conducted study  
24 nor the pooled results of all the studies should show any consistent tendency that  
25 the relative risk of cancer increases with increasing level of exposure. It must be  
26 noted that evidence of lack of carcinogenicity obtained from several  
27 epidemiological studies can apply only to the type(s) of cancer studied, to the  
28 exposure levels reported and the timing and route of exposure studied, to the  
29 intervals between first exposure and disease onset observed in these studies, and to  
30 the general population(s) studied (i.e. there may be susceptible subpopulations or  
31 life stages). Experience from studies of cancer in humans indicates that the period  
32 from first exposure to the development of clinical cancer is sometimes longer than  
33 20 years; therefore, latency periods substantially shorter than about 30 years cannot  
34 provide evidence of lack of carcinogenicity. Furthermore, there may be critical  
35 windows of exposure, for example, as with diethylstilboestrol and clear cell  
36 adenocarcinoma of the cervix and vagina (IARC, 2012a).

### 37 **3. Studies of cancer in experimental animals**

38 Most human carcinogens that have been studied adequately for carcinogenicity  
39 in experimental animals have produced positive results in one or more animal  
40 species. For some agents, carcinogenicity in experimental animals was  
41 demonstrated before epidemiological studies identified their carcinogenicity in

1 humans. Although this observation cannot establish that all agents that cause  
2 cancer in experimental animals also cause cancer in humans, it is biologically  
3 plausible that agents for which there is *sufficient evidence of carcinogenicity* in  
4 experimental animals (see Part B, Section 6b) present a carcinogenic hazard to  
5 humans. Accordingly, in the absence of additional scientific information, such as  
6 strong evidence that a given agent causes cancer in experimental animals through a  
7 species-specific mechanism that does not operate in humans (see Part B, Sections 4  
8 and 6; Capen et al., 1999; IARC, 2003), these agents are considered to pose a  
9 potential carcinogenic hazard to humans. The inference of potential carcinogenic  
10 hazard to humans does not imply tumour site concordance across species (Baan et  
11 al., 2019).

## 12 (a) Types of studies considered

13 Relevant studies of cancer in experimental animals are identified by using  
14 systematic review principles as described in Part A, further elaborated in the  
15 Instructions for Authors, and as detailed below. Consideration is given to all  
16 available long-term studies of cancer in experimental animals with the agent under  
17 review (or possibly metabolites or derivatives of the agent) (see Part A, Section 7)  
18 after a thorough evaluation of the study features (see Part B, Section 3b). Those  
19 studies that are judged to be irrelevant to the evaluation or judged to be inadequate  
20 (e.g. too short a duration, too few animals, poor survival; see below) may be  
21 omitted. Guidelines for conducting long-term carcinogenicity experiments have  
22 been published (e.g. OECD, 2018).

23 In addition to conventional long-term bioassays, alternative studies (e.g. in  
24 genetically engineered mouse models) may be considered in assessing  
25 carcinogenicity in experimental animals, also after a critical evaluation of the study  
26 features. For studies of certain exposures, such as viruses that typically only infect  
27 humans, use of such specialized experimental animal models may be particularly  
28 important; models include genetically engineered mice with targeted expression of  
29 viral genes to tissues from which human cancers arise, as well as humanized mice  
30 implanted with the human cells usually infected by the virus.

31 Other types of studies can provide supportive evidence. These include:  
32 experiments in which the agent was administered in the presence of factors that  
33 modify carcinogenic effects (e.g. initiation–promotion studies); studies in which  
34 the end-point was not cancer but a defined precancerous lesion; and studies of  
35 cancer in non-laboratory animals (e.g. companion animals) exposed to the agent.

## 36 (b) Study evaluation

37 Considerations of importance in the interpretation and evaluation of a particular  
38 study include: (i) whether the agent was clearly characterized, including the nature  
39 and extent of impurities and contaminants and the stability of the agent, and, in the

1 case of mixtures, whether the sample characterization was adequately reported;  
2 (ii) whether the dose was monitored adequately, particularly in inhalation  
3 experiments; (iii) whether the doses, duration and frequency of treatment, duration  
4 of observation, and route of exposure were appropriate; (iv) whether appropriate  
5 experimental animal species and strains were evaluated; (v) whether there were  
6 adequate numbers of animals per group; (vi) whether animals were allocated  
7 randomly to groups; (vii) whether the body weight, food and water consumption,  
8 and survival of treated animals were affected by any factors other than the test  
9 agent; (viii) whether the histopathology review was adequate; and (ix) whether the  
10 data were reported and analysed adequately.

### 11 **(c) Outcomes and statistical analyses**

12 An assessment of findings of carcinogenicity in experimental animals involves  
13 consideration of (i) study features such as route, doses, schedule and duration of  
14 exposure, species, strain (including genetic background where applicable), sex,  
15 age, and duration of follow-up; (ii) the spectrum of neoplastic response, from pre-  
16 neoplastic lesions and benign tumours to malignant neoplasms; (iii) the incidence,  
17 latency, severity, and multiplicity of neoplasms and pre-neoplastic lesions; (iv) the  
18 consistency of the results for a specific target organ or organs across studies of  
19 similar design; and (v) the possible role of modifying factors (e.g. diet, infection,  
20 stress).

21 Key factors for statistical analysis include: (i) number of animals studied and  
22 number examined histologically, (ii) number of animals with a given tumour type  
23 or lesion, and (iii) duration of survival.

24 Benign tumours may be combined with malignant tumours in the assessment of  
25 tumour incidence when (a) they occur together with and originate from the same  
26 cell type as malignant tumours in an organ or tissue in a particular study and  
27 (b) they appear to represent a stage in the progression to malignancy (Huff et al.,  
28 1989). The occurrence of lesions presumed to be pre-neoplastic may in certain  
29 instances aid in assessing the biological plausibility of any neoplastic response  
30 observed.

31 Evidence of an increased incidence of neoplasms with increasing level of  
32 exposure strengthens the inference of a causal association between the exposure  
33 and the development of neoplasms. The form of the dose–response relationship  
34 can vary widely, including non-linearity, depending on the particular agent under  
35 study and the target organ. The dose–response relationship can also be affected by  
36 differences in survival among the treatment groups.

37 The statistical methods used should be clearly stated and should be the  
38 generally accepted techniques refined for this purpose (Peto et al., 1980; Gart et al.,  
39 1986; Portier & Bailer, 1989; Bieler & Williams, 1993). The choice of the most  
40 appropriate statistical method requires consideration of whether there are  
41 differences in survival among the treatment groups; for example, reduced survival

1 because of non-tumour-related mortality can preclude the occurrence of tumours  
2 later in life and a survival-adjusted analysis would be warranted. When detailed  
3 information on survival is not available, comparisons of the proportions of tumour-  
4 bearing animals among the effective number of animals (alive at the time that the  
5 first tumour was discovered) can be useful when significant differences in survival  
6 occur before tumours appear. The lethality of the tumour also requires  
7 consideration: for rapidly fatal tumours, the time of death provides an indication of  
8 the time of tumour onset and can be assessed using life-table methods; non-fatal or  
9 incidental tumours that do not affect survival can be assessed using methods such  
10 as the Mantel–Haenszel test for changes in tumour prevalence. Because tumour  
11 lethality is often difficult to determine, methods such as the poly-*k* test that do not  
12 require such information can also be used. When results are available on the  
13 number and size of tumours seen in experimental animals (e.g. papillomas on  
14 mouse skin, liver tumours observed through nuclear magnetic resonance  
15 tomography), other, more complicated statistical procedures may be needed  
16 (Sherman et al., 1994; Dunson et al., 2003).

17 The concurrent control group is generally the most appropriate comparison  
18 group for statistical analysis; however, for uncommon tumours, the analysis may  
19 be improved by considering historical control data, particularly when between-  
20 study variability is low. Historical controls should be selected to resemble the  
21 concurrent controls as closely as possible with respect to species, sex, and strain, as  
22 well as other factors, such as basal diet and general laboratory environment, which  
23 may affect tumour response rates in control animals (Haseman et al., 1984; Fung et  
24 al., 1996; Greim et al., 2003). It is generally not appropriate to discount a tumour  
25 response that is significantly increased compared with concurrent controls by  
26 arguing that it falls within the range of historical controls.

27 Meta-analyses and pooled analyses may be appropriate when the experimental  
28 protocols are sufficiently similar.

#### 29 **4. Mechanistic evidence**

30 Mechanistic data may provide evidence of carcinogenicity and may also help in  
31 assessing the relevance and importance of findings of cancer in experimental  
32 animals and in humans (Guyton et al., 2009; Parkkinen et al., 2018) (see Part B,  
33 Section 6). Mechanistic studies have gained in prominence, increasing in their  
34 volume, diversity, and relevance to cancer hazard evaluation, whereas studies  
35 pertinent to other streams of evidence evaluated in the *Monographs* (i.e. studies of  
36 cancer in humans and lifetime cancer bioassays in rodents) may only be available  
37 for a fraction of agents to which humans are currently exposed (Guyton et al.,  
38 2009, 2018). Mechanistic studies and data are identified, screened, and evaluated  
39 for quality and importance to the evaluation by using systematic review principles  
40 as described in Part A, further elaborated in the Instructions for Authors, and as  
41 detailed below.

1 The Working Group’s synthesis reflects the extent of available evidence,  
2 summarizing groups of included studies with an emphasis on characterizing  
3 consistencies or differences in results within and across experimental designs.  
4 Greater emphasis is given to informative mechanistic evidence from human-related  
5 studies than to that from other experimental test systems, and gaps are identified.  
6 Tabulation of data may facilitate this review. The specific topics addressed in the  
7 evidence synthesis are described below.

8 **(a) Absorption, distribution, metabolism, and excretion**

9 Studies of absorption, distribution, metabolism, and excretion in mammalian  
10 species are addressed in a summary fashion; exposure characterization is addressed  
11 in Part B, Section 1. The Working Group describes the metabolic fate of the agent  
12 in mammalian species, noting the metabolites that have been identified and their  
13 chemical reactivity. A metabolic schema may indicate the relevant metabolic  
14 pathways and products and whether supporting evidence is from studies in humans  
15 and/or studies in experimental animals. Evidence on other adverse effects that  
16 indirectly confirm absorption, distribution, and/or metabolism at tumour sites is  
17 briefly summarized when direct evidence is sparse.

18 **(b) Evidence relevant to key characteristics of carcinogens**

19 A review of Group 1 human carcinogens classified up to and including *IARC*  
20 *Monographs* Volume 100 revealed several issues relevant to improving the  
21 evaluation of mechanistic evidence for cancer hazard identification (Smith et al.,  
22 2016). First, it was noted that human carcinogens often share one or more  
23 characteristics that are related to the multiple mechanisms by which agents cause  
24 cancer. Second, different human carcinogens may exhibit a different spectrum of  
25 these key characteristics and operate through distinct mechanisms. Third, for many  
26 carcinogens evaluated before Volume 100, few data were available on some  
27 mechanisms of recognized importance in carcinogenesis, such as epigenetic  
28 alterations (Herceg et al., 2013). Fourth, there was no widely accepted method to  
29 search systematically for relevant mechanistic evidence, resulting in a lack of  
30 uniformity in the scope of mechanistic topics addressed across *IARC Monographs*  
31 evaluations.

32 To address these challenges, the key characteristics of human carcinogens were  
33 introduced to facilitate systematic consideration of mechanistic evidence in *IARC*  
34 *Monographs* evaluations (Smith et al., 2016; Guyton et al., 2018). The key  
35 characteristics described by Smith et al. (2016) (see Table 3), such as “is  
36 genotoxic”, “is immunosuppressive”, or “modulates receptor-mediated effects”,  
37 are based on empirical observations of the chemical and biological properties  
38 associated with the human carcinogens identified by the *IARC Monographs*  
39 programme up to and including Volume 100. The list of key characteristics and

1 associated end-points may evolve, based on the experience of their application and  
2 as new human carcinogens are identified. Key characteristics are distinct from the  
3 “hallmarks of cancer”, which relate to the properties of cancer cells (Hanahan &  
4 Weinberg, 2000, 2011). Key characteristics are also distinct from hypothesized  
5 mechanistic pathways, which describe a sequence of biological events postulated  
6 to occur during carcinogenesis. As such, the evaluation approach based on key  
7 characteristics, outlined below, “avoids a narrow focus on specific pathways and  
8 hypotheses and provides for a broad, holistic consideration of the mechanistic  
9 evidence” (National Academies of Sciences, Engineering, and Medicine, 2017).

**Table 3. The key characteristics of carcinogens described by Smith et al. (2016)**

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**Ten key characteristics of carcinogens**

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1. Is electrophilic or can be metabolically activated to an electrophile
  2. Is genotoxic
  3. Alters DNA repair or causes genomic instability
  4. Induces epigenetic alterations
  5. Induces oxidative stress
  6. Induces chronic inflammation
  7. Is immunosuppressive
  8. Modulates receptor-mediated effects
  9. Causes immortalization
  10. Alters cell proliferation, cell death, or nutrient supply
- 

10 Studies in exposed humans and in human primary cells or tissues that  
11 incorporate end-points relevant to key characteristics of carcinogens are  
12 emphasized when available. For each key characteristic with adequate evidence for  
13 evaluation, studies are grouped according to whether they involve (a) humans or  
14 human primary cells or tissues or (b) experimental systems; further organization  
15 (as appropriate) is by end-point (e.g. DNA damage), duration, species, sex, strain,  
16 and target organ as well as strength of study design. Studies investigating  
17 susceptibility related to key characteristics of carcinogens (e.g. of genetic  
18 polymorphisms, or in genetically engineered animals) can be highlighted and may  
19 provide additional support for conclusions on the strength of evidence. Findings  
20 relevant to a specific tumour type may be noted.

1 **(c) Other relevant evidence**

2 Other informative evidence may be described when it is judged by the Working  
3 Group to be relevant to an evaluation of carcinogenicity and to be of sufficient  
4 importance to affect the overall evaluation. Quantitative structure–activity  
5 information, such as on specific chemical and/or biological features or activities  
6 (e.g. electrophilicity, molecular docking with receptors), may be informative. In  
7 addition, evidence that falls outside of the recognized key characteristics of  
8 carcinogens, reflecting emerging knowledge or important novel scientific  
9 developments on carcinogen mechanisms, may also be included. Available  
10 evidence relevant to criteria provided in authoritative publications (e.g. Capen et  
11 al., 1999; IARC, 2003) on thyroid, kidney, urinary bladder, or other tumours in  
12 experimental animals induced by mechanisms that do not operate in humans is also  
13 described.

14 **(d) Study quality and importance to the evaluation**

15 Based on formal considerations of the quality of the studies (e.g. design,  
16 methodology, and reporting of results), the Working Group may give greater  
17 weight to some included studies.

18 For observational and other studies in humans, the quality of study design,  
19 exposure assessment, and assay accuracy and precision are considered, in  
20 collaboration with the Working Group members reviewing exposure  
21 characterization and studies of cancer in humans, as are other important factors,  
22 including those described above for evaluation of epidemiological evidence  
23 (García-Closas et al., 2006, 2011; Vermeulen et al., 2018) (Part B, Sections 1  
24 and 2).

25 In general, in experimental systems, studies of repeated doses and of chronic  
26 exposures are accorded greater importance than are studies of a single dose or time  
27 point. Consideration is also given to factors such as the suitability of the dosing  
28 range, the extent of concurrent toxicity observed, and the completeness of  
29 reporting of the study (e.g. the source and purity of the agent, the analytical  
30 methods, and the results). Route of exposure is generally considered to be a less  
31 important factor in the evaluation of experimental studies, recognizing that the  
32 exposures and target tissues may vary across experimental models and in exposed  
33 human populations. Non-mammalian studies can be synthetically summarized  
34 when they are considered to be supportive of evidence in humans or higher  
35 organisms.

36 In vitro test systems can provide mechanistic insights, but important  
37 considerations include the limitations of the test system (e.g. in metabolic  
38 capabilities) as well as the suitability of a particular test article (i.e. because of  
39 physical and chemical characteristics) (Hopkins et al., 2004). For studies on some  
40 end-points, such as for traditional studies of mutations in bacteria and in

1 mammalian cells, formal guidelines, including those from the Organisation for  
2 Economic Co-operation and Development, may be informative in conducting the  
3 quality review (OECD, 1997, 2016a, b). However, existing guidelines will not  
4 generally cover all relevant assays, even for genotoxicity. Possible considerations  
5 when evaluating the quality of in vitro studies encompass the methodology and  
6 design (e.g. the end-point and test method, the number of replicate samples, the  
7 suitability of the concentration range, the inclusion of positive and negative  
8 controls, and the assessment of cytotoxicity) as well as reporting (e.g. of the source  
9 and purity of the agent, and of the analytical methods and results). High-content  
10 and high-throughput in vitro data can serve as an additional or supportive source of  
11 mechanistic evidence (Chiu et al., 2018; Guyton et al., 2018), although large-scale  
12 screening programmes measuring a variety of end-points were designed to evaluate  
13 large chemical libraries in order to prioritize chemicals for additional toxicity  
14 testing rather than to identify the hazard of a specific chemical or chemical group.

15 The synthesis is focused on the evidence that is most informative for the overall  
16 evaluation. In this regard, it is of note that some human carcinogens exhibit a  
17 single or primary key characteristic, evidence of which has been influential in their  
18 cancer hazard classifications. For instance, ethylene oxide is genotoxic (IARC,  
19 1994), 2,3,7,8-tetrachlorodibenzo-*para*-dioxin modulates receptor-mediated effects  
20 (IARC, 1997), and etoposide alters DNA repair (IARC, 2012a). Similarly,  
21 oncogenic viruses cause immortalization, and certain drugs are, by design,  
22 immunosuppressive (IARC, 2012a, b). Because non-carcinogens can also induce  
23 oxidative stress, this key characteristic should be interpreted with caution unless it  
24 is found in combination with other key characteristics (Guyton et al., 2018).  
25 Evidence for a group of key characteristics can strengthen mechanistic conclusions  
26 (e.g. “induces oxidative stress” together with “is electrophilic or can be  
27 metabolically activated to an electrophile”, “induces chronic inflammation”, and  
28 “is immunosuppressive”); see, for example, 1-bromopropane (IARC, 2018).

## 29 **5. Summary of data reported**

### 30 **(a) Exposure characterization**

31 Exposure data are summarized to identify the agent and describe its production,  
32 use, and occurrence. Information on exposure prevalence and intensity in different  
33 settings, including geographical patterns and time trends, may be included.  
34 Exposure assessment methods used in key epidemiological studies reviewed by the  
35 Working Group are described and evaluated.

### 36 **(b) Cancer in humans**

37 Results of epidemiological studies pertinent to an evaluation of carcinogenicity  
38 in humans are summarized. The overall strengths and limitations of the  
39 epidemiological evidence base are highlighted to indicate how the evaluation was  
40 reached. The target organ(s) or tissue(s) in which a positive association between

1 the agent and cancer was observed are identified. Exposure–response and other  
2 quantitative data may be summarized when available. When the available  
3 epidemiological studies pertain to a mixed exposure, process, occupation, or  
4 industry, the Working Group seeks to identify the specific agent considered to be  
5 most likely to be responsible for any excess risk. The evaluation is focused as  
6 narrowly as the available data permit.

#### 7 **(c) Cancer in experimental animals**

8 Results pertinent to an evaluation of carcinogenicity in experimental animals  
9 are summarized to indicate how the evaluation was reached. For each animal  
10 species, study design, and route of administration, there is a statement about  
11 whether an increased incidence, reduced latency, or increased severity or  
12 multiplicity of neoplasms or pre-neoplastic lesions was observed, and the tumour  
13 sites are indicated. Special conditions resulting in tumours, such as prenatal  
14 exposure or single-dose experiments, are mentioned. Negative findings, inverse  
15 relationships, dose–response patterns, and other quantitative data are also  
16 summarized.

#### 17 **(d) Mechanistic evidence**

18 Results pertinent to an evaluation of the mechanistic evidence on  
19 carcinogenicity are summarized to indicate how the evaluation was reached. The  
20 summary encompasses the informative studies on absorption, distribution,  
21 metabolism, and excretion; on the key characteristics with adequate evidence for  
22 evaluation; and on any other aspects of sufficient importance to affect the overall  
23 evaluation, including on whether the agent belongs to a class of agents for which  
24 one or more members have been classified as carcinogenic or probably  
25 carcinogenic to humans, and on criteria with respect to tumours in experimental  
26 animals induced by mechanisms that do not operate in humans. For each topic  
27 addressed, the main supporting findings are highlighted from exposed humans,  
28 human cells or tissues, experimental animals, or in vitro systems. When  
29 mechanistic studies are available in exposed humans, the tumour type or target  
30 tissue studied may be specified. Gaps in the evidence are indicated (i.e. if no  
31 studies were available in exposed humans, in in vivo systems, etc.). Consistency or  
32 differences of effects across different experimental systems are emphasized.

### 33 **6. Evaluation and rationale**

34 Consensus evaluations of the strength of the evidence of cancer in humans, the  
35 evidence of cancer in experimental animals, and the mechanistic evidence are  
36 made using transparent criteria and defined descriptive terms. The Working Group  
37 then develops a consensus overall evaluation of the strength of the evidence of  
38 carcinogenicity for each agent under review.

1 An evaluation of the strength of the evidence is limited to the agents under  
2 review. When multiple agents being evaluated are considered by the Working  
3 Group to be sufficiently closely related, they may be grouped together for the  
4 purpose of a single and unified evaluation of the strength of the evidence.

5 The framework for these evaluations, described below, may not encompass all  
6 factors relevant to a particular evaluation of carcinogenicity. After considering all  
7 relevant scientific findings, the Working Group may exceptionally assign the agent  
8 to a different category than a strict application of the framework would indicate,  
9 while providing a clear rationale for the overall evaluation.

10 When there are substantial differences of scientific interpretation among the  
11 Working Group members, the overall evaluation will be based on the consensus of  
12 the Working Group. A summary of the alternative interpretations may be provided,  
13 together with their scientific rationale and an indication of the relative degree of  
14 support for each alternative.

15 The categories of the classification refer to the strength of the evidence that an  
16 exposure is carcinogenic and not to the risk of cancer from particular exposures.  
17 The terms *probably carcinogenic* and *possibly carcinogenic* have no quantitative  
18 significance and are used as descriptors of different strengths of evidence of  
19 carcinogenicity in humans; *probably carcinogenic* signifies a greater strength of  
20 evidence than *possibly carcinogenic*.

#### 21 (a) Carcinogenicity in humans

22 Based on the principles outlined in Part B, Section 2, the evidence relevant to  
23 carcinogenicity from studies in humans is classified into one of the following  
24 categories:

25 ***Sufficient evidence of carcinogenicity:*** A causal association between  
26 exposure to the agent and human cancer has been established. That is, a  
27 positive association has been observed in the body of evidence on  
28 exposure to the agent and cancer in studies in which chance, bias, and  
29 confounding were ruled out with reasonable confidence.

30 ***Limited evidence of carcinogenicity:*** A causal interpretation of the positive  
31 association observed in the body of evidence on exposure to the agent and  
32 cancer is credible, but chance, bias, or confounding could not be ruled out  
33 with reasonable confidence.

34 ***Inadequate evidence regarding carcinogenicity:*** The available studies are of  
35 insufficient quality, consistency, or statistical precision to permit a  
36 conclusion to be drawn about the presence or the absence of a causal  
37 association between exposure and cancer, or no data on cancer in humans  
38 are available. Common findings that lead to a determination of  
39 inadequate evidence of carcinogenicity include: (a) there are no data  
40 available in humans; (b) there are data available in humans, but they are

1 of poor quality or informativeness; and (c) there are studies of sufficient  
2 quality available in humans, but their results are inconsistent or otherwise  
3 inconclusive.

4 ***Evidence suggesting lack of carcinogenicity:*** There are several high-quality  
5 studies covering the full range of levels of exposure that humans are  
6 known to encounter, which are mutually consistent in not showing a  
7 positive association between exposure to the agent and the studied  
8 cancers at any observed level of exposure. The results from these studies  
9 alone or combined should have narrow confidence intervals with an upper  
10 limit below or close to the null value (e.g. a relative risk of unity). Bias  
11 and confounding were ruled out with reasonable confidence, and the  
12 studies were considered informative. A conclusion of *evidence suggesting*  
13 *lack of carcinogenicity* is limited to the cancer sites, populations and life  
14 stages, conditions and levels of exposure, and length of observation  
15 covered by the available studies. In addition, the possibility of a very  
16 small risk at the levels of exposure studied can never be excluded.

17 When there is *sufficient evidence*, a separate sentence identifies the  
18 target organ(s) or tissue(s) for which a causal interpretation has been  
19 established. When there is *limited evidence*, a separate sentence identifies  
20 the target organ(s) or tissue(s) for which a positive association between  
21 exposure to the agent and the cancer(s) was observed in humans. When  
22 there is *evidence suggesting lack of carcinogenicity*, a separate sentence  
23 identifies the target organ(s) or tissue(s) where evidence of lack of  
24 carcinogenicity was observed in humans. Identification of a specific  
25 target organ or tissue as having *sufficient evidence* or *limited evidence* or  
26 *evidence suggesting lack of carcinogenicity* does not preclude the  
27 possibility that the agent may cause cancer at other sites.

## 28 (b) Carcinogenicity in experimental animals

29 The evidence relevant to carcinogenicity from studies in experimental animals  
30 is classified into one of the following categories:

31 ***Sufficient evidence of carcinogenicity:*** A causal relationship has been  
32 established between exposure to the agent and cancer in experimental  
33 animals based on an increased incidence of malignant neoplasms or of an  
34 appropriate combination of benign and malignant neoplasms in (a) two or  
35 more species of animals or (b) two or more independent studies in one  
36 species carried out at different times or in different laboratories and/or  
37 under different protocols. An increased incidence of malignant neoplasms  
38 or of an appropriate combination of benign and malignant neoplasms in  
39 both sexes of a single species in a well-conducted study, ideally

1 conducted under Good Laboratory Practices (GLP), can also provide  
2 *sufficient evidence*.

3 Exceptionally, a single study in one species and sex may be considered to  
4 provide *sufficient evidence of carcinogenicity* when malignant neoplasms  
5 occur to an unusual degree with regard to incidence, site, type of tumour,  
6 or age at onset, or when there are marked findings of tumours at multiple  
7 sites.

8 ***Limited evidence of carcinogenicity:*** The data suggest a carcinogenic effect  
9 but are limited for making a definitive evaluation because, for example,  
10 (a) the evidence of carcinogenicity is restricted to a single experiment and  
11 does not meet the criteria for *sufficient evidence*; (b) the agent increases  
12 the incidence only of benign neoplasms or lesions of uncertain neoplastic  
13 potential; (c) the agent increases tumour multiplicity or decreases tumour  
14 latency but does not increase tumour incidence; (d) the evidence of  
15 carcinogenicity is restricted to initiation–promotion studies; (e) the  
16 evidence of carcinogenicity is restricted to observational studies in non-  
17 laboratory animals (e.g. companion animals); or (f) there are unresolved  
18 questions about the adequacy of the design, conduct, or interpretation of  
19 the available studies.

20 ***Inadequate evidence regarding carcinogenicity:*** The studies cannot be  
21 interpreted as showing either the presence or the absence of a  
22 carcinogenic effect because of major qualitative or quantitative  
23 limitations, or no data are available on cancer in experimental animals.

24 ***Evidence suggesting lack of carcinogenicity:*** Well-conducted studies (e.g.  
25 conducted under GLP) involving both sexes of at least two species are  
26 available showing that, within the limits of the tests used, the agent was  
27 not carcinogenic. The conclusion of *evidence suggesting lack of*  
28 *carcinogenicity* is limited to the species, tumour sites, age at exposure,  
29 and conditions and levels of exposure covered by the available studies.

### 30 (c) Mechanistic evidence

31 Based on the principles outlined in Part B, Section 4, the mechanistic evidence  
32 is classified into one of the following categories:

33 ***Strong mechanistic evidence:*** Results in several different experimental systems  
34 are consistent, and the overall mechanistic database is coherent. Further  
35 support can be provided by studies that demonstrate experimentally that the  
36 suppression of key mechanistic processes leads to the suppression of tumour  
37 development. Typically, a substantial number of studies on a range of  
38 relevant end-points are available in one or more mammalian species.  
39 Quantitative structure–activity considerations, in vitro tests in non-human

1 mammalian cells, and experiments in non-mammalian species may provide  
2 corroborating evidence but typically do not in themselves provide strong  
3 evidence. However, consistent findings across a number of different test  
4 systems in different species may provide strong evidence.

5 Of note, “strong” relates not to potency but to strength of evidence. The  
6 classification applies to three distinct topics:

7 (a) Strong evidence that the agent belongs, based on mechanistic  
8 considerations, to a class of agents for which one or more members have  
9 been classified as carcinogenic or probably carcinogenic to humans. The  
10 considerations can go beyond quantitative structure–activity relationships to  
11 incorporate similarities in biological activity relevant to common key  
12 characteristics across dissimilar chemicals (e.g. based on molecular docking,  
13 –omics data).

14 (b) Strong evidence that the agent exhibits key characteristics of carcinogens.  
15 In this case, three descriptors are possible:

16 (1) The strong evidence is in exposed humans. Findings relevant to a  
17 specific tumour type may be informative in this determination.

18 (2) The strong evidence is in human primary cells or tissues. Specifically,  
19 the strong findings are from biological specimens obtained from  
20 humans (e.g. ex vivo exposure), from human primary cells, and/or, in  
21 some cases, from other humanized systems (e.g. a human receptor or  
22 enzyme).

23 (3) The strong evidence is in experimental systems. This may include one  
24 or a few studies in human primary cells and tissues.

25 (c) Strong evidence that the mechanism of carcinogenicity in experimental  
26 animals does not operate in humans. Certain results in experimental animals  
27 (see Part B, Section 6b) would be discounted, according to relevant criteria  
28 and considerations in authoritative publications (e.g. Capen et al., 1999;  
29 IARC, 2003). Typically, this classification would not apply when there is  
30 strong mechanistic evidence that the agent exhibits key characteristics of  
31 carcinogens.

32 **Limited mechanistic evidence:** The evidence is suggestive, but, for example,  
33 (a) the studies cover a narrow range of experiments, relevant end-points,  
34 and/or species; (b) there are unexplained inconsistencies in the studies of  
35 similar design; and/or (c) there is unexplained incoherence across studies of  
36 different end-points or in different experimental systems.

37 **Inadequate mechanistic evidence:** Common findings that lead to a  
38 determination of inadequate mechanistic evidence include: (a) few or no  
39 data are available; (b) there are unresolved questions about the adequacy of

1 the design, conduct, or interpretation of the studies; (c) the available results  
2 are negative.

### 3 **(d) Overall evaluation**

4 Finally, the bodies of evidence included within each stream of evidence are  
5 considered as a whole, in order to reach an overall evaluation of the  
6 carcinogenicity of the agent to humans. The three streams of evidence are  
7 integrated and the agent is classified into one of the following categories (see  
8 Table 4), indicating that the Working Group has established that:

#### 9 **The agent is *carcinogenic to humans* (Group 1)**

10 This category applies whenever there is *sufficient evidence of carcinogenicity* in  
11 humans.

12 In addition, this category may apply when there is both *strong evidence in*  
13 *exposed humans that the agent exhibits key characteristics of carcinogens* and  
14 *sufficient evidence of carcinogenicity* in experimental animals.

#### 15 **The agent is *probably carcinogenic to humans* (Group 2A)**

16 This category generally applies when the Working Group has made at least  
17 *two of the following* evaluations, *including at least one* that involves either  
18 exposed humans or human cells or tissues:

- 19 • *Limited evidence of carcinogenicity* in humans,
- 20 • *Sufficient evidence of carcinogenicity* in experimental animals,
- 21 • *Strong evidence that the agent exhibits key characteristics of*  
22 *carcinogens.*

23 If there is *inadequate evidence regarding carcinogenicity* in humans, there  
24 should be *strong evidence in human cells or tissues that the agent exhibits key*  
25 *characteristics of carcinogens*. If there is *limited evidence of carcinogenicity in*  
26 *humans*, then the second individual evaluation may be from experimental systems  
27 (i.e. *sufficient evidence of carcinogenicity* in experimental animals or *strong*  
28 *evidence in experimental systems that the agent exhibits key characteristics of*  
29 *carcinogens*).

30 Additional considerations apply when there is *strong evidence that the*  
31 *mechanism of carcinogenicity in experimental animals does not operate in humans*  
32 for one or more tumour sites. Specifically, the remaining tumour sites should still  
33 support an evaluation of *sufficient evidence in experimental animals* in order for  
34 this evaluation to be used to support an overall classification in Group 2A.

35 Separately, this category generally applies if there is *strong evidence that the*  
36 *agent belongs, based on mechanistic considerations, to a class of agents for which*  
37 *one or more members have been classified in Group 1 or Group 2A.*

1 **The agent is *possibly carcinogenic to humans* (Group 2B)**

2 This category generally applies when only one of the following evaluations  
3 has been made by the Working Group:

- 4 • *Limited evidence of carcinogenicity* in humans,
- 5 • *Sufficient evidence of carcinogenicity* in experimental animals,
- 6 • *Strong evidence that the agent exhibits key characteristics of*  
7 *carcinogens.*

8 Because this category can be based on evidence from studies in experimental  
9 animals alone, there is **no** requirement that the strong mechanistic evidence be  
10 in exposed humans or in human cells or tissues. This category may be based on  
11 *strong evidence in experimental systems that the agent exhibits key*  
12 *characteristics of carcinogens.*

13 As with Group 2A, additional considerations apply when there is *strong*  
14 *evidence that the mechanism of carcinogenicity in experimental animals does*  
15 *not operate in humans* for one or more tumour sites. Specifically, the remaining  
16 tumour sites should still support an evaluation of *sufficient evidence in*  
17 *experimental animals* in order for this evaluation to be used to support an  
18 overall classification in Group 2B.

19 **The agent is *not classifiable as to its carcinogenicity to humans* (Group 3)**

20 Agents that do not fall into any other group are generally placed in this  
21 category.

22 This includes the case when there is *strong evidence that the mechanism of*  
23 *carcinogenicity in experimental animals does not operate in humans* for one or  
24 more tumour sites in experimental animals, the remaining tumour sites do not  
25 support an evaluation of *sufficient evidence in experimental animals*, and other  
26 categories are not supported by data from studies in humans and mechanistic  
27 studies.

28 An evaluation in Group 3 is not a determination of non-carcinogenicity or  
29 overall safety. It often means that the agent is of unknown carcinogenic potential  
30 and that there are significant gaps in research.

31 If the evidence suggests that the agent exhibits no carcinogenic activity, either  
32 through *evidence suggesting lack of carcinogenicity* in both humans and  
33 experimental animals, or through *evidence suggesting lack of carcinogenicity* in  
34 experimental animals complemented by strong negative mechanistic evidence in  
35 assays relevant to human cancer, then the Working Group may add a sentence to  
36 the evaluation to characterize the agent as well-studied and without evidence of  
37 carcinogenic activity.

38 **(e) Rationale**

39 The reasoning that the Working Group used to reach its evaluation is  
40 summarized so that the basis for the evaluation offered is transparent. This section

1 integrates the major findings from studies of cancer in humans, cancer in  
 2 experimental animals, and mechanistic evidence. It includes concise statements of  
 3 the principal line(s) of argument that emerged in the deliberations of the Working  
 4 Group, the conclusions of the Working Group on the strength of the evidence for  
 5 each stream of evidence, an indication of the body of evidence that was pivotal to  
 6 these conclusions, and an explanation of the reasoning of the Working Group in  
 7 making its evaluation.

**Table 4. Integration of streams of evidence in reaching overall classifications (the evidence in *bold italic* represents the basis of the overall evaluation)**

Stream of evidence			Classification based on strength of evidence
Evidence of cancer in humans <sup>a</sup>	Evidence of cancer in experimental animals	Mechanistic evidence	
<i>Sufficient</i>	Not necessary	Not necessary	<b>Carcinogenic to humans (Group 1)</b>
Limited or Inadequate	<i>Sufficient</i>	<i>Strong (b)(1) (exposed humans)</i>	
<i>Limited</i>	<i>Sufficient</i>	Strong (b)(2–3), Limited, or Inadequate	<b>Probably carcinogenic to humans (Group 2A)</b>
Inadequate	<i>Sufficient</i>	<i>Strong (b)(2) (human cells or tissues)</i>	
<i>Limited</i>	Less than Sufficient	<i>Strong (b)(1–3)</i>	
Limited or Inadequate	Not necessary	<i>Strong (a) (mechanistic class)</i>	<b>Possibly carcinogenic to humans (Group 2B)</b>
<i>Limited</i>	Less than Sufficient	Limited or Inadequate	
Inadequate	<i>Sufficient</i>	Strong (b)(3), Limited, or Inadequate	
Inadequate	Less than Sufficient	<i>Strong b(1–3)</i>	
<i>Limited</i>	<i>Sufficient</i>	<i>Strong (c) (does not operate in humans)<sup>b</sup></i>	
Inadequate	<i>Sufficient</i>	<i>Strong (c) (does not operate in humans)<sup>b</sup></i>	<b>Not classifiable as to its carcinogenicity to humans (Group 3)</b>
All other situations not listed above			

<sup>a</sup> Human cancer(s) with highest evaluation

<sup>b</sup> The *strong evidence that the mechanism of carcinogenicity in experimental animals does not operate in humans* must specifically be for the tumour sites supporting the classification of *sufficient evidence in experimental animals*.

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